COMMITTEE SCHEDULING CONFERENCE

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

HEARING ROOM A

CALIFORNIA ENERGY COMMISSION

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

MONDAY, MARCH 11, 2002 2:00 p.m.

Reported By:

Peter Petty

Contract No. 170-01-001

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COMMITTEE MEMBERS PRESENT

Robert A. Laurie, Presiding Member

Scott Tomashefsky, Commissioner Advisor

Susan Gefter, Hearing Officer

STAFF PRESENT

David Abelson, Staff Counsel

J.W. Reede, Project Manager

Richard Sapudar

PUBLIC ADVISER

Grace Bos, Deputy Public Adviser

APPLICANT

Scott Galati, SCPPA Grattan and Galati

Patricia L. Shanks, SCPPA McCutchen, Doyle, Brown & Enersen, LLP

Bruce E. Blowey, Magnolia Power Project

Douglas Hahn Robert Collacott URS

ALSO PRESENT VIA TELEPHONE

Dave Hung Winnie Jesena Los Angeles Regional Water Quality Control Board

John Yee Knute Beruldsen South Coast Air Quality Management District

Richard Murillo City Attorney City of Burbank

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1	PROCEEDINGS
2	PRESIDING MEMBER LAURIE: Ladies and
3	gentlemen, good afternoon. My name is Robert
4	Laurie, Presiding Member of the Siting Committee
5	hearing the case of the Magnolia Power Project.
6	To my right is Ms. Susan Gefter, my Hearing
7	Officer assigned to the case, and to my left is my
8	Advisor, Mr. Scott Tomashefsky.
9	I'm going to ask for introductions in a
10	moment, but I want to make sure that we understand
11	the purpose of today's meeting. We are primarily
12	going to talk about schedules. In order to talk
13	about schedules, we'll have to talk about some
14	issues and the status of those, and it is my
15	intent to engage in those discussions and not
16	reach resolution as to those issues, but reach
17	resolution as to the methodology that we're going
18	to use to get to resolution of those issues, in a
19	very timely manner.
20	Before we get to introductions, Susan,
21	did you want to talk about the procedure at this
22	point, we're to follow, or would you prefer that
23	we have introductions on the record first?
24	HEARING OFFICER GEFTER: We should have
25	introductions first. I also want to note that we

1 have several agency representatives that would be

- on the phone. The participants on the phone are
- 3 in the listening mode only, until we ask the
- 4 operator to open the line up for your comments.
- 5 We will ask our phone operator for the names of
- the phone participants. You don't have them yet.
- 7 Once you get them, let us know.
- In the meantime, we can go to
- 9 introductions.
- 10 PRESIDING MEMBER LAURIE: Okay.
- 11 Applicant, please introduce yourselves and the
- 12 other individuals on your team.
- MR. GALATI: Yes. My name is Scott
- 14 Galati, representing SCPPA.
- MR. BLOWEY: Bruce Blowey, SCPPA.
- 16 All right. We have Douglas Hahn, with
- 17 URS. We have Patricia Shanks, also assisting us
- 18 with SCPPA. And we have Bob Collacott, from URS.
- MR. REEDE: Good afternoon, Commissioner
- 20 Laurie. My name is James Reede, I'm the Energy
- 21 Facility Siting Project Manager for the California
- 22 Energy Commission, in charge of the review of the
- 23 Application for Certification of the Magnolia
- 24 Power Project.
- MR. SAPUDAR: Good afternoon. I'm

1	Richard	Sapudar,	with	the	Soil	and	Water	Resources

- group, working on the Magnolia Power Project.
- 3 MR. ABELSON: David Abelson, Senior
- 4 Staff Counsel, representing Staff on this
- 5 particular siting case.
- 6 PRESIDING MEMBER LAURIE: Thank you,
- 7 gentlemen. The representative from the Public
- 8 Advisor's Office?
- 9 DEPUTY PUBLIC ADVISOR BOS: I'm Grace
- 10 Bos, with the Public Advisor's Office.
- 11 PRESIDING MEMBER LAURIE: Thank you very
- much.
- 13 Representative from CURE present? No
- 14 representative from CURE being present at this
- 15 time.
- Governmental agencies, representatives
- from governmental agencies present?
- 18 HEARING OFFICER GEFTER: Those
- individuals will be on the phone, and we'll get
- 20 their names in just a moment, after the operator
- 21 collects the names for us.
- 22 PRESIDING MEMBER LAURIE: At this time,
- Ms. Gefter, why don't you take a moment and review
- the procedure that we're going to follow today.
- 25 HEARING OFFICER GEFTER: As background

1	for the record, we accepted the AFC in this case
2	on September 26th, 2001, under the six month
3	review process. The six month schedule has
4	already slipped approximately ten weeks, upon
5	agreement of the parties. The Applicant requested
6	today's Scheduling Conference to discuss issues
7	related to the project's NPDES permit, and other
8	items, and we originally scheduled today for the
9	Pre-Hearing Conference, but it was postponed so
10	that the parties could discuss the scheduling
11	issues today.
12	What we'll do is we'll ask the Applicant
13	to begin with its presentation on the scheduling
14	issues with respect to the NPDES permit and any
15	other issues that are pending. Then we would ask
16	the Staff to present your position, and then we
17	will ask the representatives from the agencies to
18	come online and give us your explanation of what's
19	going on with the schedule. And then we will discus
20	scheduling among ourselves, and then we will
21	conclude.
22	So at this point, what I would like to
23	find out first of all is whether the operator has
24	the names of the individuals who are on the phone.
25	All right. We have Tony Rizk, who is

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from the LA Regional Water Quality Control Board,
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- and we'll ask Dr. Rizk to speak to us later, when
- 3 we get to that discussion.
- 4 Also on the phone are Richard Murillo
- 5 and Paul Lauffler, who I guess work with the
- 6 Magnolia Project. Are those names familiar to
- 7 you, Mr. Galati?
- 8 MR. GALATI: Rick Murillo, correct. But
- 9 Paul Lauffler --
- 10 MR. BLOWEY: Paul Lauffler, and this is
- 11 a Michael Lauffler?
- 12 HEARING OFFICER GEFTER: Michael
- 13 Lauffler.
- MR. BLOWEY: Michael Lauffler is an
- 15 attorney with the Regional --
- 16 HEARING OFFICER GEFTER: The State Water
- 17 Resources Board. Okay. And then we -- John Yee
- is on the phone for the South Coast Air Quality
- 19 Management District. We'll also get to Mr. Yee
- 20 later.
- 21 Please let us know of any other
- individuals who come on the phone.
- 23 PRESIDING MEMBER LAURIE: And let's go
- 24 to the Applicant. And Mr. Galati, if you could
- 25 lay out the issues, and then discuss the timing

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1 implications of the extant issues, please.
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- 2 MR. GALATI: Thank you, Commission
- 3 Laurie, thank the Committee for making time to
- 4 hear this matter. I know it's somewhat out of
- 5 ordinary to require or ask for a Commissioner
- 6 presence for a Scheduling Conference.
- 7 We believe the --
- PRESIDING MEMBER LAURIE: First of all,
- 9 let me interrupt with that. I don't consider it
- 10 unique or out of order at all. It should be done
- on a regular basis. There should not be
- 12 continuing hang-ups, as there have been in this
- 13 case, without Committee intervention. So, go
- 14 ahead.
- MR. GALATI: Thank you, Commissioner.
- 16 Basically, Commissioner Laurie, this --
- 17 what has happened in this case, I'm going to first
- 18 talk about there are two issues. There is the
- 19 timing of the Final Determination of Compliance
- 20 with the South Coast, which I'm going to talk
- about later in our presentation. But the first
- issue has to do with the Magnolia Power Project,
- 23 which is owned and will be financed by the
- 24 Southern California Public Power Authority, which
- is seven cities participating. One of those

1	α itios	+ h a +	10	participating	10	+ h o	$Ci + \tau \tau$	\circ f
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- 2 Burbank. The City of Burbank will also operate
- 3 this project.
- 4 It is important to note that this
- 5 project will be built and operated on the City of
- 6 Burbank site, through a lease agreement. And --
- 7 PRESIDING MEMBER LAURIE: And has that
- 8 been completed that?
- 9 MR. GALATI: I know that the Letter of
- 10 Intent between the lease, on the lease has been --
- 11 but let me check to see.
- MR. BLOWEY: That has been negotiated
- and agreed by the parties. It has not been
- 14 executed yet.
- 15 PRESIDING MEMBER LAURIE: Okay. Has the
- 16 city acted on it yet?
- MR. BLOWEY: The -- actually, Rich
- 18 Murillo, who is on the phone, could give you the
- 19 -- an answer to that. He's the City Attorney.
- 20 PRESIDING MEMBER LAURIE; Okay. We
- 21 don't have to do that now. I'll reserve the
- 22 question.
- MR. GALATI: The project, which is a
- 24 combined cycle more efficient unit, the purpose of
- 25 this project is twofold. It's to provide the

1	participants a vehicle and an ability to get
2	together where they would not normally be able to
3	build this kind of efficient and larger size
4	project individually, put it together on an
5	existing brownfield site, take advantage of all of
6	the infrastructure that's in place. And so the
7	project, that's why the project's on the City of
8	Burbank.
9	In addition, the City of Burbank, who
10	will operate it, is the City of Burbank Water and
11	Power. The project has been designed to use all
12	of the reclaimed water that's available to it, and
13	in order to use all the reclaimed water that's
14	available to it, there is an existing City of
15	Burbank NPDES permit. This is a permit that
16	allows a combined discharge from the reclamation
17	plant, i.e., the water treatment plant, that then
18	delivers reclamation water to a couple of
19	different places.
20	One area the reclamation water goes to
21	currently, now, existing goes to the City of
22	Burbank steam plant
23	PRESIDING MEMBER LAURIE: And the
24	permitting agency is the local Regional Water
25	Quality Control Board, following federal

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        regulation.
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                 MR. GALATI: That is correct. And
3
        that's the Los Angeles region.
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PRESIDING MEMBER LAURIE: Okay. 4

5 MR. GALATI: That permit, which is in effect at this point, during data adequacy there was some confusion about what the -- where the, and I'll call it blowdown, it's the cooling tower 9 blowdown, where the blowdown would go. At one 10 point Staff was under the impression, and we 11 clarified, the blowdown does not go back to the reclamation plant head works. What will happen 12 is, as water is coming by, this is reclamation 13 14 water that is being discharged into the Burbank 15 Western Wash, water will be siphoned off of that 16 line, and that is the same way it's happening now at the steam plant. It will be used and consumed 17 18 in the power plant process.

The blowdown will then be placed in a 19 tank and it will be sent back to the discharge 20 line, which will eventually be discharged under the existing permit to the city of -- the Burbank Western Wash. 23

24 The project received a letter in August 25 30th of last year, to support data adequacy, that

1	this was basically the same type of operations
2	that were going on at the site now, and that would
3	be covered by the existing permit. The project
4	went forward on that basis.
5	Even in that letter at that time, NPDES

permits have a five-year life. That particular permit needs to be renewed every five years. The first letter that was received by the regional board identified that that -- that the project would basically be -- any modifications to the permit to reflect the new units would be reflected in the normal renewal process, and that was scheduled, that is scheduled to take place, and I believe that that will be completed by 2003, or -- yeah. During 2003.

So the next thing that happened was there was another letter, basically at the Informational Site Visit, a representative of the regional board had -- took issue with that there might be a problem because of two owners. That SCPPA owning the facility may be relevant to the ability to use the City of Burbank permit.

There were, to follow up and answer those questions, there was a meeting of our representatives with the Regional Water Quality

1	Control Board, which, although it seemed to be a
2	favorable meeting, the end result of that meeting
3	was a January 9th letter actually, January 8th
4	letter, which basically said that because the
5	project was going to be owned by somebody other
6	than the City of Burbank, it couldn't be covered
7	under the existing permit.
8	At the same time, the Staff Assessment
9	had come out, and proposed a condition, Soil and
10	Water 8. That condition set forth if ownership is
11	an issue, the project shall get its own NPDES
12	permit. At the workshop we agreed to that
13	condition. Discussion was held that that
14	condition, that Staff's position was that
15	condition may not be sufficient, that the project
16	should apply for its own NPDES permit.
17	We then went away from that Staff
18	Assessment, firm in our belief in the law that the
19	project does not require its own permit. Had
20	further meetings with the Energy excuse me,
21	with the Regional Water Quality Control Board,

ne which resulted in a third letter. And in this letter, it's clear that ownership is not controlling, and what is controlling is that this project can be covered under the existing NPDES

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1	permit,	and	will	be	renewed	prior	to	the	project'	S
2	commerci	lal d	perat	tior	1.					

It's important to note, though, that
renewal is the normal renewal process that was
reflected in the very first letter. This is not a
determination that the Magnolia Power Project
causes the permit to need to be renewed. It will
just be covered and specifically mentioned in the
new permit.

Staff has taken the position that -- and we heard about this, we talked at the initial Staff Assessment workshop, and then as we started getting closer to the Final Staff Assessment we received a memo which set forth that Staff's position, that in order to make a finding of LORS, the project would need to apply for an NPDES permit, and that the permit conditions in draft form should come out of the regional board so that Staff could make a determination of compliance with LORS.

PRESIDING MEMBER LAURIE: What do we have in the record as of this date regarding the position of the water board that supports your statement that no modification to the current permit is required?

1	MR. GALATI: We don't. The modification
2	will occur in the same fashion it would occur
3	before. The California Toxics Rule, which had
4	been promulgated after the issuance of this
5	permit, that the project, i.e., the City of
6	Burbank's permit, would need to be updated during
7	its next renewal cycle to comply with the
8	California Toxics Rule.
9	PRESIDING MEMBER LAURIE: And when is
10	that?
11	MR. GALATI; That is in 2003.
12	PRESIDING MEMBER LAURIE: Okay. So is
13	it the position of the regional board that no new
14	permit be issued for the current application?
15	MR. GALATI: That's our understanding,
16	based on the February 13th letter.
17	PRESIDING MEMBER LAURIE: Okay. But we
18	don't have anything in writing that says that that
19	is their position, at this point.
20	MR. GALATI: Actually, the February 13th
21	letter says that it can be covered under the
22	existing permit, as renewed.
23	PRESIDING MEMBER LAURIE: Okay. And
24	that's docketed information.

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MR. GALATI: That's correct. And I'm

25

1	sorry, it's February 13th, and that was docketed.
2	It says, based on the information
3	received as of this date, the regional board staff
4	has determined that the new SCPPA power plant
5	units can be covered under the City of Burbank's
6	existing NPDES permit when the permit is renewed.
7	And then the letter goes on to state
8	that the project, that the new City of Burbank
9	NPDEs permit, when renewed, will reflect the
10	California Toxics Rule. And so we know that the
11	limits in the new permit for the City of Burbank,
12	both its waste its reclamation plant, the steam
13	plant, and now the Magnolia Power Project, that
14	those effluent limits would change from the
15	existing permit.
16	PRESIDING MEMBER LAURIE: Okay. Let me
17	stop you there for a moment.
18	Mr. Reede, what has Mr. Galati said up
19	to this point that you disagree with?
20	MR. REEDE: Well, Commissioner Laurie,
21	basically he didn't read the rest of the
22	particular paragraph. And Dave Abelson, my
23	attorney, can speak to that.
24	However, if you read the next sentence

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25 to the statement that he just read, in reaching

1	this determination the regional board staff notes
2	that the existing NPDES permit must be revised
3	prior to City of Burbank commencing operation of
4	the Magnolia Power Project. And I think that's
5	PRESIDING MEMBER LAURIE: Okay. I'm
6	going to stop you there.
7	MR. REEDE: that's material
8	PRESIDING MEMBER LAURIE: I'm going to
9	stop you there. Does that sentence say what it
10	says in English, or do you dispute that?
11	MR. GALATI: No. I dispute that taken
12	out of context it doesn't mean the Magnolia Power
13	Project causes this permit to be revised. It has
14	to be revised under its normal renewal process,
15	which the reclamation plant, it's that project
16	that, as pointed out in my brief, that permit will
17	need to be revised whether the Magnolia project
18	withdraws its application from the Energy
19	Commission at this point or not.
20	PRESIDING MEMBER LAURIE: Okay. Well,
21	why is it I'm really missing something. Why is
22	it relevant which regulatory scheme requires the
23	revision to the permit? It's clear that the
24	control board is requiring a revised permit before
25	operation. Okay. So why do we care, under

1	whether it's regulatory scheme A or regulatory
2	scheme B that requires it, it's clear that you
3	need a revised permit before you flip the switch.
4	MR. GALATI: I think it's only relevant
5	to this point, Commissioner Laurie, is it's
6	relevant to as opposed to a greenfield project
7	coming in and requiring a new permit, where the
8	Energy Commission has often taken the view that
9	the permit standards need to be in draft form
10	before it would make a licensing decision. This
11	project is very much like the Contra Costa Unit 8
12	project, in which a draft permit was issued, but
13	it was clear that the final permit, because it had
14	not taken into account California Toxics Rules,
15	that the effluent standards would change
16	substantially, that the Energy Commission allowed
17	the project to go forward through the Evidentiary
18	Hearing and get its license with a condition that
19	says you must get the final permit and comply with
20	it, or not operate.
21	So I bring that distinction up to
22	support our argument that the Commission has the
23	authority and has in past cases made a finding of
24	determination of LORS without looking at the
25	particular numbers, but by condition. Which is

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what we would request, that we go forward to
Evidentiary Hearings, make out base best case to
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- 3 you, to deserve a condition.
- 4 HEARING OFFICER GEFTER: Mr. Galati, is
- 5 there an existing draft permit for the SCPPA
- 6 project?
- 7 MR. GALATI: No, there isn't. There is
- 8 an existing permit that allows them to operate
- 9 today. And it must be renewed prior to Magnolia
- 10 operation. It is a coincidence of the dates.
- 11 PRESIDING MEMBER LAURIE: And according
- 12 to the board, that existing permit is the only
- thing that they're demanding be in existence at
- 14 the time that the project is permitted. Is that
- 15 your understanding?
- MR. GALATI: At the time the project
- operates. If they -- they demand that prior to --
- 18 PRESIDING MEMBER LAURIE: The existing
- 19 permit is all that's needed at the time of
- 20 licensing.
- MR. GALATI: Yeah, that's our position.
- 22 And our understanding was up until this February
- 23 13th letter, that was their position, as well.
- 24 PRESIDING MEMBER LAURIE: Okay. So
- 25 Staff, it appears as if the appropriate state

1	agency	is	saying	you	can	use	the	current	permit
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- 2 for licensing, but by the time you go to operation
- 3 you need to revise it. Do you read anything
- 4 different than I do?
- 5 MR. ABELSON: I thin, Commissioner
- 6 Laurie, that several points need to be made.
- 7 Number one, I don't think the LA
- 8 Regional Water Quality Control Board has taken any
- 9 position on what our procedures here at the Energy
- 10 Commission, which entail both LORS compliance and
- 11 also CEQA compliance, require --
- 12 PRESIDING MEMBER LAURIE: Let's talk
- 13 about LORS compliance first.
- MR. ABELSON: Yes, sir.
- 15 PRESIDING MEMBER LAURIE: They're the
- 16 agency. They know what needs to be complied with
- in order to meet their own regulations. And the
- 18 February 13th letter appears to tell us what
- they're looking for from the aspect of licensing.
- 20 So from -- on the LORS perspective, do you
- 21 disagree with it?
- MR. ABELSON: I don't disagree with the
- 23 letter, but I do disagree strongly with the
- 24 position the Applicant is taking as a legal
- 25 matter, and let me explain why.

1	PRESIDING MEMBER LAURIE: Okay. Well,
2	let's try that again. As I read the letter, the
3	appropriate state agency appears to say you can
4	use the current permit for licensing and there
5	will be compliance with LORS. Do you disagree
6	with that?
7	MR. ABELSON: I don't yes, I do
8	disagree with that. I don't think the Los Angeles
9	Regional Water Quality Control Board has taken any
10	position on what is required in our procedure,
11	under our regulations and our statutes for a six
12	month siting case, which is what this is. What
13	they are saying is before this Applicant can
14	discharge one ounce of water, they will need a
15	revised permit, and that will include significant
16	new standards, including toxics standards. And I
17	don't believe that the water board is taking any
18	position, at least not that I'm aware of, on what
19	is or is not required in our procedures.
20	PRESIDING MEMBER LAURIE: Okay. I won't
21	comment further on that point.
22	Let's go to the representative of the
23	water board.
24	HEARING OFFICER GEFTER: Okay. That
25	would be Dr. Tony Rizk.

1 MR. ABELSON: Did we get the other --

- 2 MR. GALATI: And Mike Lauffler.
- 3 (Inaudible asides.)
- 4 HEARING OFFICER GEFTER: Is David Hung
- 5 on the line?
- 6 MR. HUNG: Yes.
- 7 HEARING OFFICER GEFTER: Yes. Have you
- 8 been listening to the conversation?
- 9 MR. HUNG: Yes, I did.
- 10 HEARING OFFICER GEFTER: Could you
- 11 comment for us on the position of the Regional
- 12 Water Quality Control Board?
- 13 PRESIDING MEMBER LAURIE: Sir, could you
- speak up to the best of your ability?
- MR. HUNG: My name is David Hung. I'd
- like to refer this, any comment, to Winnie Jesena,
- 17 who is the Senior Water Resource Control engineer
- for this particular permit. Dr. Tony Rizk, he has
- 19 a part in there for this one. So I would like to
- 20 refer to Winnie.
- 21 HEARING OFFICER GEFTER: Okay. Is she
- on the phone with you right now?
- MR. HUNG: Yes.
- MS. JESENA: Right here.
- 25 HEARING OFFICER GEFTER: Thank you.

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1 Please tell us your name and identify your
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- 2 position for us, please.
- 3 MS. JESENA: I am Winnie Jesena, I am a
- 4 Senior Water Resource Engineer at the board, and I
- 5 am the one who provided the -- who supervised.
- 6 HEARING OFFICER GEFTER: I'm sorry,
- 7 could you spell your last name for us, please?
- 8 MS. JESENA: Jesena. It's spelled J-e-
- 9 s-e-n-a.
- 10 HEARING OFFICER GEFTER: Jesena?
- MS. JESENA: Right.
- 12 HEARING OFFICER GEFTER: Could you
- 13 please speak slowly so that the court reporter can
- 14 understand your voice?
- MS. JESENA: Yes, I will.
- 16 HEARING OFFICER GEFTER: Thank you.
- 17 Okay. Would you give us the position of the Water
- Quality Control Board on the issues we've been
- 19 discussing?
- MS. JESENA: Yes. We have an existing
- 21 permit for the City of Burbank. And I believe the
- 22 -- end of the permit. If we have to operate the
- 23 Magnolia Power --
- 24 HEARING OFFICER GEFTER: I'm sorry. Ms.
- 25 Jesena, we can't understand you. Could you speak

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1 more slowly for us?
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- 2 MS. JESENA: Hello.
- 3 HEARING OFFICER GEFTER: Yes, can you
- 4 hear me?
- 5 MS. JESENA: Okay.
- 6 HEARING OFFICER GEFTER: Could you
- 7 please speak slowly, because we can't understand
- 8 you.
- 9 MS. JESENA: Fine. The existing permit
- 10 for the City of Burbank only allows the properties
- on this plant and the merchant plant of the -- of
- 12 the plant that's -- slurry to discharge -- that is
- 13 why I refer that even if it happen -- the Magnolia
- 14 Power Plant, this is the Magnolia Power Plant at
- this plant, then there be City of Burbank --
- 16 HEARING OFFICER GEFTER: I'm sorry. We
- 17 really could not understand what you said. Could
- 18 you pull your mouth away from the phone and speak
- more slowly, and just summarize what you just told
- 20 us?
- 21 PRESIDING MEMBER LAURIE: The problem is
- 22 the --
- MS. JESENA: But I have to speak over
- 24 the mouthpiece --
- 25 HEARING OFFICER GEFTER: Yes.

1	MS. JESENA: Okay. Do you hear me
2	better?
3	HEARING OFFICER GEFTER: Yes.
4	MS. JESENA: Okay. After review and
5	discussing whether that application on the tha
6	what you would like me to comment on?
7	HEARING OFFICER GEFTER: Yes, what is
8	the position of the water board on whether the
9	existing permit is sufficient for the project to
10	comply with LORS?
11	MS. JESENA: I don't know how now I
12	have the existing permit, it can only be for the
13	power plant. One is the reclamation plant, and
14	the other one is the existing steam plant. If
15	they would like to discharge from the Magnolia
16	Power Plant we have to revise the existing permit
17	to include the Magnolia Power Plant.
18	HEARING OFFICER GEFTER: And how much
19	time would it take to revise the existing permit?
20	MS. JESENA: We have been figuring that
21	if we can have a complete application from that -
22	we can issue the draft permit maybe in 60 days.
23	HEARING OFFICER GEFTER: Okay. And do
24	you have a complete application at this time?
25	MS. JESENA: Not yet.

1	HEARING OFFICER GEFTER: Okay. So from
2	the time you have a complete application it would
3	be another 60 days for a draft permit?
4	MS. JESENA: Yes.
5	HEARING OFFICER GEFTER: All right.
6	Could you hold on a minute and let me ask the
7	Applicant whether you intend to file more
8	information to accomplish a complete permit, a
9	complete application?
10	MR. GALATI: Yes, clearly we do, we are,
11	we're working on that with the City of Burbank,
12	very closely.
13	HEARING OFFICER GEFTER: And what's the
14	time for that? What's your timeframe?
15	MR. GALATI: Well, when we would file
16	additional information? That brings up an
17	important point. We received a letter of
18	incompleteness on March 6th. There are several
19	items that need to be addressed. The letter says
20	even though the application was filed in September
21	of last year, for the City of Burbank's renewal,
22	and was just amended recently to include
23	information about the Magnolia Power Project, the
24	application was not reviewed until the last week
25	or so. At that point in time, there were ten

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deficiencies and a big caveat that says there
could be others that we haven't detailed.
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3 One of the ones I want to make you aware of is that in June of last year, the water board 5 sent a letter, and for lack of a better term it's a 13267 letter, which is a letter requesting information to support the renewal process of the City of Burbank's permit. In that letter to 9 support the renewal process, the City of Burbank 10 was directed by the regional board to acquire 11 particular samples and tests of the discharge and 12 of the receiving water quality to permit renewal 13 of the permit.

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months' worth of test data must be collected to support the renewal permit. The City of Burbank has been working on that and has six to seven months already collected. So if that information is required for application completeness, which is our understanding at this point, the permit renewal cannot take place for at least 12 months. So we're at a loss here as to the renewal of the City of Burbank, as well as the term the Magnolia Power Project can be covered under the existing permit.

1	The Magnolia Power Project is
2	essentially replacing four older units at the
3	steam plant. The problem is going to be there
4	needs to be additional work with the regional
5	board to make it clear that everybody at the
6	regional board that we're working with understands
7	what this project is about. Clearly, ownership is
8	not an issue. It's operation that requires the
9	permit. We've made that clear. And it's
10	something that we're finding very difficult to be
11	able to respond to, as the Magnolia Power Project,
12	which is one part of this overall permitting
13	integrated facility scheme.
14	We certainly will continue to try to get
15	our application, but we are very concerned about
16	any draft permit that could come out in 60 days,
17	based on what we've been told.
18	MR. ABELSON: Commissioner Laurie, if I
19	just might observe a couple of things on that last
20	point.
21	First of all, it's very important that
22	you and Hearing Officer Gefter keep in mind that
23	what Staff is asking for and seeking is a
24	preliminary or draft NPDES permit. We have talked
25	Friday with several members of the I.A Regional

1	Board, all of whom are on the phone right now,
2	including Dr. Rizk, and two supervisors, both of
3	whom are responsible for this particular project.
4	And I think it would be helpful to both of you if
5	you would be willing to allow them to respond to
6	that point that was just made by Mr. Galati, as to
7	what they're expecting and whether they can do it
8	in 12 months, because of the monitoring data, or
9	in 60 days, as was just indicated, and why.
10	PRESIDING MEMBER LAURIE: Okay. Well,
11	let me ask a question, first.
12	Mr. Galati, if the Committee accepts
13	your proposal to not require the revised permit
14	until operation, then how do we measure the
15	environmental consequences of the actions
16	necessary to meet the conditions of the revised
17	permit? You know as well as I do that CEQA does
18	not allow you to approve a project based upon the
19	obtaining of some subsequent permit of which you
20	don't know the environmental consequences?
21	So how do we, and let's take LORS aside.
22	Let's say the water board said we're telling you
23	that we feel in order to satisfy our regulations
24	all we need is the permit in place before
25	operation. Okav. That aside. Still, in order to

1	meet CEQA obligations, you have to know the
2	environmental consequences flowing from that
3	permit. So how do we handle that as part of the
4	Application for Certification process?
5	MR. GALATI: I would start first with
6	the environmental consequences of what would be
7	discharged, if the permit effluent limits were to
8	change. You haven't seen how they'll change. But
9	you have evaluated, Staff has evaluated the
10	environmental consequences of allowing the permit
11	of the discharge of the permit today, which
12	everyone acknowledges that the effluent limits are
13	likely to get more stringent and not bigger
14	Staff has concluded
15	PRESIDING MEMBER LAURIE: So you believe
16	the evidence will be that the current permit is
17	perhaps a worst case scenario.
18	MR. GALATI: Yeah. Now, that
19	exactly. But I do understand the other portion of
20	the thrust of your question. It's not just the
21	discharge, but it could be what is the facilities
22	necessary that need to be placed on the back end,

Our answer to that would be, is that the

23

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with it.

for example, of a permit, to allow you to comply

1	Commission is we don't anticipate having to do
2	that. We don't anticipate having to do that at
3	this point. It is difficult to tell. We can't
4	certify under oath that we won't. But we are
5	willing to take a license that limits only the
6	operations that we are proposing today. And we're
7	willing to take a condition that says if we cannot
8	get the permit, and make compliance with the
9	permit, with our existing facility as designed, as
10	presented to the Energy Commission, we will come
11	back in for an amendment that can have the full
12	environmental review necessary to ensure any CEQA
13	compliance and mitigation appropriate.
14	But to wait, to to require waiting
15	because of the potential that an amendment to the
16	project not contemplated at this time may have a
17	significant impact, what we're basically talking
18	about is this. The project can either comply with
19	the permit. If it cannot comply with the
20	permit

21 PRESIDING MEMBER LAURIE: With the

22 current permit.

23 MR. GALATI: Correct. And if the new
24 permit is revised, and let's say it cannot comply
25 with the new permit. It could put treatment

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facility in. It could go zero liquid discharge.
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- 2 It could send its waste to Hyperion, which is a LA
- 3 regional -- and we understand, and we're not
- 4 asking you to analyze those options, and we would
- 5 clearly accept by condition that we cannot operate
- 6 anything other than this project as designed now,
- 7 without those options.
- 8 HEARING OFFICER GEFTER: Mr. Galati, I
- 9 think I want to back up a little bit. Before,
- 10 when you were talking about worst case scenario,
- 11 that the existing permit represents worst case
- 12 scenario. I think that's, from what -- everything
- 13 you've said, that's not the case; that the
- 14 existing permit may be less stringent than the
- 15 revised permit because of the California Toxics
- 16 Rules.
- MR. GALATI: Yeah.
- 18 HEARING OFFICER GEFTER: So therefore,
- in the future, when the existing permit is
- 20 revised, there will be more stringent requirements
- 21 imposed on the City of Burbank, and on the
- 22 discharge from the Magnolia project.
- MR. GALATI: Yeah. I apologize --
- 24 HEARING OFFICER GEFTER: And so if --
- 25 and if you are then suggesting that in the future,

1	$\perp \perp$	tnat	$\perp s$	the	case,	and	une	project	would	unen

- 2 utilize zero liquid discharge or put in a
- 3 treatment plant onsite, that would require
- 4 tremendous new environmental review, and you would
- 5 have to do a CEQA analysis of those proposals.
- 6 And a question is, why wouldn't the Applicant at
- 7 this time go forward and present those
- 8 alternatives to the revised NPDES permit, as an
- 9 alternative to dealing with the issue as it stands
- 10 today?
- 11 MR. GALATI: Okay. I apologize if I
- 12 misspoke. What I meant by a worst case scenario
- is the environmental evaluation of what the
- 14 constituents into the Burbank Wash and how they
- 15 affect the LA River, since the current permit
- 16 allows more than the new permit would, that that
- is a worst case environmental analysis of their
- 18 effects. So I didn't mean to say that the permit
- 19 that would be granted under the California Toxic
- 20 Rule would in any way be less stringent. It's
- 21 because a less stringent permit was evaluated, and
- 22 the constituents are higher, that evaluation of
- 23 the environmental impacts on the aquatic life and
- 24 downstream, that is something that's already been
- 25 evaluated as a worst case.

1	Now, with respect to asking for
2	alternative disposal methods, or changing the
3	disposal methods at this point. Again, that puts
4	us in a place where we're looking at significant
5	delay in the process. We would have to prepare
6	that information, have Staff analyze it, and,
7	again, we're on a very, very tight schedule, as
8	pointed out in my brief.
9	We're willing, because of that tight
10	schedule, to take the risk that we would have to
11	come back in for a significant amendment. We also
12	believe in our heart of hearts that we're going to
13	be able to work it out with the water board, if
14	given sufficient amount of time prior to
15	commercial operation. We recognize we cannot
16	discharge, or the Magnolia Power Project cannot
17	operate as planned if that operation would cause
18	violations of the permit.
19	So the project would either not operate,
20	or the project would come in for an amendment.
21	And I do point out that that was allowed in other
22	cases, and we would look for that similar
23	treatment.
24	HEARING OFFICER GEFTER: In order to
25	have qualified for the six month process, the

1	project had to come in here and show us that there
2	were going to be no environmental impacts, and
3	that's why we could complete the six month process
4	in six months. At this point it's we've
5	already gone beyond the six months. And you're
6	suggesting that we license the project with the
7	possibility that there would be tremendous
8	environmental impacts on this issue, and that you
9	would have to go to zero liquid discharge or other
10	alternatives if you and file an amendment and
11	go through that whole process.
12	So that it sounds like you want to front
13	end it and get your license in close to six
14	months, and then spend another several months re-
15	analyzing it if, in fact, the project doesn't
16	comply with the revised NPDES permit.
17	MR. GALATI: All you would be licensing
18	is the project as described. As described, the
19	project has no environmental impacts in this area.
20	There is no chance of additional environmental
21	impacts until I come and ask you to amend the
22	project. We do not intend to amend the project.
23	We don't believe it will need to be amended. We

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believe that the project can operate as designed.

And what I'm not -- I'm certainly not

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1 arguing	that	we	defer	any	mitigation	of	an
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- 2 identified environmental impact. I'm pointing out
- 3 to you that the project, as designed, has none.
- 4 And that you can ensure it has no environmental
- 5 impact by saying you must comply with the new
- 6 permit. That's actually a compliance LORS. If
- 7 the project, and we'll even take a condition that
- 8 says if you have to add one piece of equipment to
- 9 make that, you're required for an amendment.
- 10 MR. ABELSON; Could I make a couple of
- 11 comments?
- 12 PRESIDING MEMBER LAURIE; And speak up,
- 13 David.
- 14 MR. ABELSON: Yes. First of all, I want
- 15 to state very clearly on the record that Staff is
- 16 most concerned about the CEQA issue. Clearly, we
- do not have a project in front of us that has an
- 18 existing permit under which it can operate. The
- 19 water board has served notice, as of February the
- 20 13th, that a revised permit with the toxics rule
- 21 will be required before this project can operate.
- 22 And as Ms. Gefter has just pointed out, whether
- 23 that can be done with the existing project or not
- is unknown.
- 25 The requirements for a six month project

1	in this agency are very clearly spelled out. And
2	we've articulated them and listed them in the
3	brief that we filed. But of particular importance
4	is the note that when a standard or ordinance is
5	expected to change between the time of filing and
6	the Application for Certification, information
7	from the responsible jurisdiction documenting the
8	impending change, the schedule of the change, and
9	whether the proposed change will comply with the
10	new standard, is required.

So we're dealing with a situation in which an Applicant is coming in seeking a six month review, albeit extended mutually for a certain period of time, but the requirements of that provision are very stringent and simply have not been met in this case.

I do want to go back to the 60 day offer, or proposal, that the water board has suggested they can meet, because Mr. Galati has suggested that that's impossible, given the 18 month monitoring requirement that the City of Burbank is expected to comply with for toxics purposes, of which they're only about six or eight month into that process.

25 Again, I would be happy to summarize

what the water board people have told us about the 1 2 difference between a preliminary determination and 3 a final determination. But if the Committee is so inclined, I would allow them to speak for 4 5 themselves. It is our understanding that with a completed application, the water board believes 7 that they can process a preliminary determination within 60 days, and that will provide us with the 8 9 CEQA information, among other things, that we 10 need, and will also at least establish a minimal 11 compliance with the six month process, as it's outlined in our own regulations. 12 PRESIDING MEMBER LAURIE: What's the 13 14 difference between -- in the timing of the six 15 month and twelve month process? So that if we 16 said we're switching to 12 months, what additional 17 time obligations are therefore imposed in 18 regulations that do not appear in the six month 19 process, that we'd be obligated to? MR. ABELSON: Well, I think one issue 20 21 that actually is something that I am not honestly 22 sure of the right answer to, in terms of the 23 statute and regulation, is I believe that if we're in a 12 month process, that it would be not only 24 25 possible but legal, given the terms of our

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regulations, to issue a final permit after our certification.
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- What I'm reading in the statute for the 3 six month, and particularly in the regulations for 5 the six month, seems to require a preliminary within 60 days of a completed application at the water board, and a final within 100 days of that. And I do not want to represent to you, 9 Commissioner, today, that the water board is or is 10 not in a position to issue a final within, say, 11 the next 100 days. I honestly don't know what 12 their position is on that.
- 13 If they would tell you that they cannot,
 14 because they're still waiting for the completion
 15 of the monitoring data, for example, then I would
 16 suggest that as a matter of law, we would actually
 17 have to go to the 12 month process.

18 PRESIDING MEMBER LAURIE: What about additional notice and hearing requirements in the 19 12 month? So, let's say we're ready to go to 20 21 hearings. And we're -- we said okay, we're going 22 to 12 month, and, but we're going to go to 23 hearings next month. In the formality of our 12 24 month process, between the time you issue your 25 Preliminary Decision and that goes out, and you

1	come back for final Commission action, and you
2	need additional, beyond the Evidentiary Hearings,
3	additional opportunities to comment, how much more
4	time is added to the process simply by moving it
5	to 12 month?
6	MR. ABELSON: I will confess that I
7	cannot answer your question accurately today. I
8	simply don't know.
9	HEARING OFFICER GEFTER: There's no
10	difference in terms of a PMPD. There's a 30 day
11	comment period under the 60 day I'm sorry,
12	under the six month process and under the 12 month
13	process.
14	PRESIDING MEMBER LAURIE; So it's the
	TRESIDING MEMBER BACKIE, SO IC S CHE
15	same under both.
15 16	
	same under both.
16	same under both. MR. GALATI: Well, Commissioner Laurie,
16 17	same under both. MR. GALATI: Well, Commissioner Laurie, and I hate to bring this up to the decision-maker,
16 17 18	same under both. MR. GALATI: Well, Commissioner Laurie, and I hate to bring this up to the decision-maker, but the six month requires the PMPD be issued 20
16 17 18 19	same under both. MR. GALATI: Well, Commissioner Laurie, and I hate to bring this up to the decision-maker, but the six month requires the PMPD be issued 20 days after hearing, and there is no such
16 17 18 19 20	same under both. MR. GALATI: Well, Commissioner Laurie, and I hate to bring this up to the decision-maker, but the six month requires the PMPD be issued 20 days after hearing, and there is no such requirement in the 12 month. So that's the only
16 17 18 19 20 21	same under both. MR. GALATI: Well, Commissioner Laurie, and I hate to bring this up to the decision-maker, but the six month requires the PMPD be issued 20 days after hearing, and there is no such requirement in the 12 month. So that's the only difference, from a timing standpoint, I could

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25 ten days is applicable to both. But that's the

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only one that I could find.
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- 2 PRESIDING MEMBER LAURIE: Okay. You
- 3 don't really care whether it's six months or
- 4 twelve months; you care about the date on which
- 5 you get a decision.
- 6 MR. GALATI: Correct.
- 7 PRESIDING MEMBER LAURIE: So if there
- 8 were a PMPD under the 12 month process within 20
- 9 days of the close of Evidentiary Hearings, it
- 10 wouldn't make any difference to you.
- 11 MR. GALATI: That's correct.
- 12 PRESIDING MEMBER LAURIE: Okay. I don't
- 13 necessarily want to hear anymore from the water
- folks, at this point, but I would ask them to hang
- on. I'm sorry, Ms. Gefter.
- 16 HEARING OFFICER GEFTER: I do have a
- 17 question, though, and that's with respect to the
- 18 report of wastewater discharge, which under the
- 19 six month process we need within 100 days of data
- 20 adequacy. It's not even mentioned in the regs for
- 21 the 12 month process. But if either the Applicant
- or the water board can explain to us where the
- 23 report of waste discharge is, we --
- 24 MR. GALATI; I think I will ask --
- 25 HEARING OFFICER GEFTER: Can you answer

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that question?
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- 2 MR. GALATI: -- Ms. Shanks to describe
- 3 the process.
- 4 HEARING OFFICER GEFTER: Just summarize
- 5 it real quickly, because I just want to know if
- 6 there is an existing report of waste discharge.
- 7 MS. SHANKS: Yes. My name is Pat
- 8 Shanks. I work for McCutchen Doyle, representing
- 9 SCPPA.
- 10 The report of waste discharge is a part
- of the application for the permit. The report of
- 12 waste discharge is what -- that's under state
- 13 water law, how the State Water Code refers to the
- 14 application for a discharge permit. That report
- of waste discharge is submitted together with
- forms that are federal forms for the NPDES permit.
- And when the permit is ultimately issued, it
- serves as both waste discharge requirements under
- 19 state law, and an NPDES permit under federal law.
- 20 The report of waste discharge for the
- 21 entire permit was actually submitted in September.
- 22 As you recall, Mr. Galati said that we're -- the
- 23 City of Burbank is in its normal permit renewal
- 24 process, and in August the regional board staff
- 25 requested the City of Burbank to submit three

2			Those	forms	were	filed	in	Septe	ember,	and
3	for s	ome :	reason	they	were	never	revi	ewed	for	

forms relevant to the renewal of the permit.

- John Some reason they were never reviewed for
- 4 completeness. We recently, the City of Burbank
- 5 recently supplemented those forms with information
- 6 specifically regarding the Magnolia Power Project.
- 7 And we received -- actually, we requested a very
- 8 quick turn-around on the determination of
- 9 completeness, which resulted in the letter that we
- 10 recently received, identifying at least ten items
- 11 which are incomplete with regard to the permit
- 12 application as it stands.

- Five of those relate to the power plant.
- 14 Five of them relate to the reclamation plant,
- which are both permitted under the same permit.
- 16 HEARING OFFICER GEFTER: Thank you.
- 17 PRESIDING MEMBER LAURIE: Okay. We'll
- 18 talk about the FDOC. Gentlemen, I will read
- 19 carefully the briefs on the issue. I can tell you
- 20 today that I am concerned about the clear
- 21 requirement of CEQA that the totality of a project
- 22 be analyzed. And I believe there is at least one
- 23 major case on point that says you cannot approve a
- 24 project subject to a discretionary permit, without
- 25 analyzing the environmental impacts of that

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discretionary permit.
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                   I believe that that's the law, as I sit
 3
         here today. I promise you that I will carefully
         read the information that everybody has submitted.
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         I am anxious to really move this along in a timely
         fashion, if I feel the law allows us to do that.
 7
                   Even if the law doesn't allow us to do
         it, we can still go to hearings, and deal with it
 8
 9
         there if that's the Applicant's choice. So that
10
         is a big question that the Committee's going to
11
         have to look at.
12
                   Okay.
                   MR. ABELSON: Commissioner Laurie,
13
14
         before you move to FDOC, because we did file
15
         coincident at the same time, I'd just like to
16
         state very briefly, there are five power plant
         cases that the Applicant's cites with the
17
18
         proposition that this entire exercise can be put
         over until after certification.
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Number one, Staff is asking for a

preliminary filing before Evidentiary Hearings,

not a final. Number two, and I'm happy to go into

it in as much detail as you wish, not a single one

of those cases is apposite to the facts in

question, and I'll be happy to explain each one.

1	I naven t i	iad an oppo.	rtunity,	becai	ise v	ve III6	ea.
2	coincident	together.	So that	's as	you	wish,	but

- 3 there are five cases, our cases here at the
- 4 Commission, that are cited, and none of them
- 5 actually stand for what the Applicant is asking,
- 6 which is that no preliminary be filed in this case
- 7 before we go to Evidentiary Hearings.
- 8 HEARING OFFICER GEFTER: Right. And I
- 9 would just want to clarify one thing, too, before
- 10 we move on to the FDOC.
- 11 My understanding from the discussion
- 12 regarding the report of waste discharge is that
- 13 that is part of the application for your draft
- 14 NPDES permit. And, but under the six month
- process, we are required by regulation to have a
- 16 report of waste discharge within 100 days of data
- 17 adequacy. So that would mean that unless we have
- 18 that report of waste discharge, we cannot certify
- 19 the case as a six month case.
- MR. GALATI: You have it. It was
- 21 docketed.
- 22 HEARING OFFICER GEFTER: The report of
- waste discharge?
- MR. GALATI: The report of waste
- 25 discharge, not the -- not their action upon the

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1 report of waste discharge.
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- 2 HEARING OFFICER GEFTER: It has to be 3 approved by the water board within 100 days.
- MR. GALATI: If I could just address one
 thing. I want to point out that at the time, I
 mean this sounds like -- and I want to make sure
 that the Applicant's not sitting on their hands in
 this case. There was a letter on August 30th from
 the water board requiring no permit. That's why
 the Energy Commission saw it as data adequate.

 That's why we proceeded in good faith on the six
- That's why we proceeded in good faith on the six
 month process.
- Things have changed. I would again

 focus on the substance of the Contra Costa case,

 and it needs to be explained because in that case,

 the new units could not be covered under the

 existing permit because of the addition of the new

 units, not because of the normal renewal.
- So that's why they filed for a draft.

 They get a draft, and it says the effluent limits

 must be X. There's a subsequent determination

 that the California Toxics Rule is going to change

 many of those numbers. Yet that project is

 allowed to go forward with a condition, without a
- 25 draft of the final numbers, the California Toxic

1	Rule numbers, and yet this project won't be
2	allowed the same afforded the same.
3	Staff points out that it's because you
4	don't have a draft. We don't. We have something
5	better. We have a permit. They never had one,
6	not that would cover those units. The water
7	board's letters make it clear that if there were
8	no renewal, this project could operate as
9	described under the permit. It's the renewal that
10	brings into place the more stringent limitations,
11	and I think that's an important point, and that's
12	why I cite it; not on the difference between a
13	preliminary and a final, but on the difference
14	that the preliminary and final look extremely
15	different.
16	MR. REEDE: Excuse me, Commissioner
17	Laurie. There was one issue that was left hanging
18	that had been brought up by the Applicant
19	regarding the water board's request that they
20	perform 18 months of monitoring or else they
21	wouldn't determine that the application was
22	complete.
23	In speaking with the water board, Staff

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has determined that the water board is in

agreement that they can define the application

24

1	that is complete with the existing data. And I
2	think that's relevant in that in looking from
3	scheduling perspectives, the water board's stating
4	that 60 days from when they have the complete
5	application they can issue us a draft permit.
6	The water board industrial engineer, Dr.
7	Tony Rizk, I believe is on the line. He's the one
8	who made the statement.
9	PRESIDING MEMBER LAURIE: Okay. But the
10	water board is also taking the position formally
11	that currently, they do not have the complete
12	application. That's my understanding.
13	MR. REEDE: Right.
14	PRESIDING MEMBER LAURIE: Okay. Going
15	back to Mr. Galati's statement. I'm really going
16	to have to think about the issue, because I'm not
17	sure that it's been obfuscated. As I read the
18	Water Quality Control Board's letter, it says you
19	can continue to operate under the current permit,
20	but the Magnolia Power Project needs a revised
21	permit. That's how I read their letter. And I
22	don't know how you can read it differently.
23	They're saying you can continue through

application, but they've made it clear that the

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your application because we don't care about the

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1 current permit will not be applicable to the
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- 2 Magnolia Power Project.
- 3 MR. GALATI: My point is what's the
- 4 point of revising an entire facility permit
- 5 because of the Magnolia Power Project, or getting
- a new one for the Magnolia Power Project?
- 7 There is a distinction there, and it is
- 8 one that they're reflecting by how you can be
- 9 covered under the existing permit. It doesn't say
- 10 that the power project needs to get its own
- 11 permit, which, if that were the decision, I can
- 12 understand the logic flow from there. But that's
- not the decision, and it's because this is a
- integrated replacement facility using the same
- processes that the old units use.
- 16 PRESIDING MEMBER LAURIE: Okay. Well, i
- 17 understand that. I understand that it does not
- 18 appear that they're asking you to get a whole new
- 19 permit. They're asking you to revise the current
- 20 permit. And -- correct?
- MR. GALATI: I'll have Pat Shanks
- 22 describe this more to you.
- MS. SHANKS: When the regional board
- 24 raised the issue of separate ownership requiring a
- 25 separate permit, we discussed with them the fact

Ι	that	ownership	was	not	an	ıssue,	and	that	to	the	
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- 2 extent they were concerned, that the project would
- 3 not -- would need new limitations under the CPR
- 4 process. What we pointed out to them was that
- 5 it's a happy circumstance that, in fact, the
- 6 existing permit which it says can cover the
- 7 project, will in fact be renewed prior to the time
- 8 that the project comes online in 2004.
- 9 And so as Scott has explained, the
- 10 entire -- the permit will be renewed before 2004,
- 11 which is the date that the project is intended to
- go online.
- 13 PRESIDING MEMBER LAURIE: I understand
- 14 that. But will --
- MS. SHANKS: Okay. And so it's not --
- 16 PRESIDING MEMBER LAURIE: -- will not
- 17 the renewal obtain -- contain conditions?
- MS. SHANKS: The renewal will contain --
- 19 it will be like all permits, will have conditions,
- 20 but the -- I think that the more -- the
- 21 significant change that people are concerned about
- is the effluent limitations based upon the
- 23 California Toxics Rule. That is the significant
- 24 change that will occur in the permit, and everyone
- 25 recognizes that will be the case.

1	That was recognized, it should have been
2	recognized in August, when the application was
3	deemed to be data adequate. Nothing has changed.
4	PRESIDING MEMBER LAURIE: Okay. If the
5	revised permit contains those limitations
6	MS. SHANKS: Yes.
7	PRESIDING MEMBER LAURIE: as you
8	would expect.
9	MS. SHANKS: Yes.
10	PRESIDING MEMBER LAURIE: Do we need to
11	wait and see the revised permit before we
12	environmentally examine the limitations that you
13	expect to come out of the new permit?
14	MS. SHANKS; As Mr. Galati has
15	explained, the project before you has no
16	environmental impacts that have not been
17	considered. If the and the project expects to
18	be able to operate as this plant has operated for
19	30 years.
20	PRESIDING MEMBER LAURIE: Within the
21	limitations.
22	MS. SHANKS: Within the limitations.
23	However, if it finds that it cannot, it has
24	several options available to it, some of which
25	have no environmental impacts, others that might

1	have environmental impacts. But it's not possible
2	for the City of Burbank and SCPPA to decide today,
3	or even 60 days from now, how best to optimize the
4	use of reclaimed water, and at the same time meet
5	these limitations, these new limits.

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And so that's why we have to wait until the limits are finally determined before we put the engineering work into deciding how best to meet them. And if that requires -- if the method that's determined to meet those limitations requires an amendment to the license, the project will come back to you and request that amendment. And at that time, you can look at the proposal for meeting those limitations and determine whether there are CEQA impacts that need to litigated.

PRESIDING MEMBER LAURIE: Speculate for
me for a moment as to -- and I'm not holding you
to this -- but what kind of conditions will you -would you expect out of the revised permit?

20 MS. SHANKS: I would expect to have more 21 stringent limitations on metals, primarily.

PRESIDING MEMBER LAURIE: That you can meet with the current design.

MS. SHANKS: The current design of the
Magnolia Power Plant, yes. It depends on what --

	•
1	one of the options, for example, is to make
2	changes in the reclamation plant itself, so that
3	it is providing water that has lower levels of
4	metals in the first place. And consequently, as
5	the water is used for cooling, it doesn't the
6	resulting water, when discharged back into the
7	reclamation line, would not exceed discharge
8	limitations.
9	So there are possible because this
10	project is being built into an existing power
11	plant, it's really just replacing four existing
12	power generation units within the existing power
13	plant. And that power plant has been it
14	operates in conjunction with the reclamation water
15	plant, or the reclaimed water plant. There are a
16	number of options available for dealing with the
17	new permit limitations, either at the power plant
18	or at the reclamation plant.
19	So it may not require changes in the
20	power plant project.
21	HEARING OFFICER GEFTER: A couple of the
22	options that Mr. Galati mentioned were water
23	troatment plant engite or a zoro liquid discharge

treatment plant onsite or a zero liquid discharge, 24 both of which require additional space on the 25 site. So if those were to be options down the

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1	road after certification, would there be available
2	space on the site to build those facilities? Or
3	shouldn't those options be considered right now as
4	part of the environmental review of Staff before
5	they issue a Final Staff Assessment?
6	MR. GALATI: I think I'll go ahead and
7	answer that one. There is room on the site for
8	some treatment capacity. But, again, that may not
9	be the only way to comply. If the reclamation
10	water plant provides better reclaimed water, maybe
11	we don't need all of that treatment on the back
12	end. Zero liquid discharge, there is no room on
13	the site for evaporation ponds, so the only option
14	available is the very expensive drying option 2A,
15	and there is no place to put the brine stream that
16	results, so you have to dry it all the way down to
17	a solid. That's very expensive.
18	And we can go into Evidentiary Hearings
19	why that is not appropriate for the project,
20	unless you're interested in that solution now. I
21	mean, I can give you a brief synopsis. Okay,

22 hearing none.

The CEQA impacts under the project would 23 24 be the impacts associated with the discharge. 25 That is the main impact that is affected by this

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1 change in permit.
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2	Let's take a look at if the permit
3	changed and it required treatment, some piece of
4	equipment. From that perspective, yes, there
5	might be some noise impacts from the equipment.
6	There might be some visual impacts from the
7	equipment. There might be some air emissions for
8	the equipment. And, yes, that is a potential
9	problem if the project cannot meet. But it's
10	absolutely clear, like in Metcalf, when you didn'
11	have the industrial discharge permit conditions,
12	you didn't know what treatment was going to have
13	to be on the back end because they did not give
14	you the industrial permit. You allow for the
15	specific opportunity for to come back in for
16	that amendment to be evaluated, if it is
17	necessary.
18	And what we're saying and prepared to go
19	forward that we don't believe it's necessary. Al
20	the impacts from this project, the discharge
21	impacts from the with the limits as described,
22	presenting worst case analysis of what the
23	discharge could do. You've done your obligation
24	because you know it's going to be better than

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that. The only thing you don't know is what

1 equipment may be necessary to achieve that result.

2 And we're saying we will accept by

3 condition, we believe the law already requires

4 this, but we will accept it as a specific in our

5 condition to avoid the CEQA problem, to say if you

6 do anything different than what you're planning as

7 described, you must come in for an amendment with

8 full CEQA review. And we're prepared to go

9 forward because the timing is so critical to us,

10 and we want to get on with the water board and

11 deal with the water board in the timeframe it will

12 take to deal with the water board.

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Sixty days from now, I'm sure that you can come out with a permit that is absolutely the most stringent permit ever. That's the reason the effluent information is necessary. That's the reason that the receiving water's information is necessary. And so in 60 days, we might be before you with a permit that basically says we need equipment, when that might not be the final permit as the process goes through with the regional board.

23 And we don't believe that there is a 24 CEQA problem as long as you make it clear in the 25 license, and clear by condition, that this project

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1 cannot do anything but operate with that final
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- 2 permit with the existing equipment as described.
- 3 And we're willing to take such a thing.
- 4 HEARING OFFICER GEFTER: I want to just
- 5 clarify another thing with respect to the report
- of wastewater discharge. As you indicated, the
- 7 application is on file. It's in dockets. But is
- 8 there an approved report from the water board at
- 9 this point?
- 10 MR. GALATI: NO, there has not. The
- 11 approved -- as I understand it, the approved
- 12 report of waste discharge actually becomes your
- 13 waste discharge requirements, which that is at the
- 14 end of the permit process. Yeah. And unless Pat
- gets up and says something different, I'm right.
- 16 PRESIDING MEMBER LAURIE: She's not
- 17 getting up yet.
- MR. GALATI: That's a first, that I'm
- 19 right.
- 20 PRESIDING MEMBER LAURIE: Okay. FDOC.
- MR. REEDE: Excuse me. Commissioner
- 22 Laurie, could we have the two gentlemen from the
- 23 South Coast Air Quality Management District
- 24 brought in on the phone, please?
- 25 HEARING OFFICER GEFTER: That would be

1	Mr. John Yee
2	MR. REEDE: John Yee, and Knute
3	Beruldsen.
4	PRESIDING MEMBER LAURIE; And I want to
5	thank the people from the Water Quality Control
6	Board. As we move forward, the Committee will be
7	making specific requests of you prior to the
8	Evidentiary Hearing, to ensure that we are
9	familiar with the status of the issues as we've
10	discussed today. So let me thank you very much
11	for your time excuse me and I think the
12	Committee in the formal process will be
13	communicating with you in some fashion.
14	So my appreciation for your time today,
15	gentlemen, and lady.
16	(Inaudible asides.)
17	MR. REEDE: Commissioner Laurie, Hearing
18	Officer Gefter, per the original schedule we were
19	to have received the Final Determination of
20	Compliance on February the 15th. However,
21	immediately after well, during and after the

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us that they had made a major change to the

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Staff Assessment workshop, the Applicant informed

project by removing the auxiliary boilers. This

precipitated a need by the South Coast Air Quality

1 Management District to re-do the modeling on the

- 2 potential air impacts to both the air and to
- 3 public health.
- 4 HEARING OFFICER GEFTER: Okay. Is that
- 5 Mr. Yee on the phone?
- 6 MR. YEE: Yes, we are here, Mr. Yee and
- 7 Mr. Beruldsen.
- 8 HEARING OFFICER GEFTER: Okay. Could
- 9 you hold on just a second, while Mr. Reede
- 10 finishes his comments.
- 11 MR. YEE: Okay.
- MR. REEDE: Okay. The Air Quality
- 13 Management District had to re-do their modeling,
- 14 as did Commission Staff. Because the air district
- 15 had to re-do their modeling, they had to issue an
- 16 additional notice that there was a major revision
- 17 to the project. Realizing that we could no longer
- 18 meet the February 15th date of review of a FDOC,
- 19 we negotiated with the air district for their best
- 20 effort. And to this date, they have put forth
- their best effort. However, I will let Mr. Yee
- 22 and Mr. Knute Beruldsen describe where in the
- 23 process they are.
- 24 We will require two weeks for completion
- of our analysis of their FDOC and to issue our

supplement, once that's been completed. We're not

- 2 changing the time period that's required for our
- 3 review once we get an FDOC.
- 4 PRESIDING MEMBER LAURIE: Why does it
- 5 take two weeks, Mr. Reede? We have a person
- 6 working on it full-time, do we not?
- 7 MR. REEDE: We have a person working on
- 8 it part-time. Each of the Staff has approximately
- 9 four different cases. Once that FDOC comes in,
- 10 then they can prioritize it. However, until they
- get it, it's not priority.
- 12 PRESIDING MEMBER LAURIE: Okay. But
- 13 you're saying two weeks from the time that we get
- 14 it.
- 15 MR. REEDE: Yes. From the time that we
- get the FDOC, it would take the Staff person
- 17 approximately six to seven working days, and then
- there are approvals. I get it, the program
- 19 manager gets it, and then the office manager. If
- 20 it comes back, if it's going to be a
- 21 recommendation of other than approval, then it has
- 22 to go to the Deputy Director before we would issue
- the document.
- 24 PRESIDING MEMBER LAURIE: That's an in-
- 25 house problem, Mr. Reede, that we will -- we need

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1 to address separately.
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- 2 MR. REEDE: Okay.
- 3 PRESIDING MEMBER LAURIE: And I
- 4 recognize that that's the procedure that you
- follow, and I -- I respect that.
- 6 MR. REEDE: But we attempt to do it as
- 7 quickly as possible, but we have to realize that
- 8 we are constrained by labor hours.
- 9 PRESIDING MEMBER LAURIE: We're only
- 10 constrained by how we choose in-house to process.
- MR. REEDE: Okay.
- 12 PRESIDING MEMBER LAURIE: Thank you.
- 13 Let's hear from the Applicant before we
- hear from the folks from the district.
- 15 MR. GALATI: We recognize the FDOC is an
- important component in the Energy Commission
- 17 process, so we'd point out to you that there are
- 18 projects that have gone forward where the FDOC has
- 19 been allowed in at Evidentiary Hearing.
- 20 We do, however, understand that what was
- 21 basically removed was the auxiliary boiler. In
- 22 the scheme of things, what that has happened is a
- few constituents have gone up, a few have gone
- 24 down. There's been positives and negatives. The
- offset numbers have changed. We want to let you

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1 know that the modeling that we submitted to the
2 air district was also submitted to the Energy
3 Commission. So Energy Commission Staff has seen,
4 at least from our perspective, the modeling that
5 they would normally require to look at what that
6 change is.
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be the offset numbers might change a little bit, the tables might change a little bit, and the conditions of the auxiliary boiler come out.

Other than that, it's the typical administrative changes in the wording of conditions from a preliminary to a final, based on the Energy Commission's comments, based on our comments. We do recognize Staff needs to go through those, understand them, and plug them in to the Staff Assessment.

But we, again, because we're very tightly schedule constrained, if the FDOC is going to be delayed much longer we would like to proceed to Evidentiary Hearing and get the notices out and get going so that we can have the FDOC brought in at Evidentiary Hearing.

24 PRESIDING MEMBER LAURIE: Why don't you 25 call them in.

1	HEARING OFFICER GEFTER: Okay. Mr. Yee
2	and Mr. Beruldsen, are you on the phone?
3	MR. YEE: Yes, we are.
4	HEARING OFFICER GEFTER: Could you
5	answer our question as to when the FDOC will be
6	available to the Applicant? One or the other of
7	you please answer. Identify yourself, and
8	MR. BERULDSEN: Okay. This is Knute
9	Beruldsen.
10	HEARING OFFICER GEFTER: Could you spell
11	your last name, please, for our reporter?
12	MR. BERULDSEN: Okay. B-e-r-u-l-d-s-e-
13	n.
14	HEARING OFFICER GEFTER: Thank you.
15	MR. BERULDSEN: Okay. We were just
16	about to get the modeling when I had spoken with
17	the folks reviewing the new air modeling, and the
18	health risk assessment. We were just about
19	finished Friday, and didn't quite finish, so I
20	would expect to have that sometime this week.
21	And then we're also internally reviewing
22	comments that we've received from the Energy
23	Commission in hand, also the Applicant. It's more
24	than just removal of the boiler. You know,
25	emissions from the turbine change, and so we're

1 revising we had to re-do our emissi	our emission	re-do our	to	had	we		l revising	1
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- 2 calculation, and then, in addition, reviewing
- 3 comments we've received.
- 4 So I would expect hopefully finish up
- 5 that process end of this week or early next week.
- 6 HEARING OFFICER GEFTER: End of this
- 7 week, early next week. When do you think you'll
- 8 have a final FDOC ready to publish?
- 9 MR. YEE: This is Mr. Yee over here,
- 10 with the update. I believe that we'll probably
- 11 have a final FDOC, and we can send it to the CEC,
- 12 like Mr. Beruldsen was saying, probably early to
- the middle of next week. In other words, a week
- and a half to two weeks away.
- 15 HEARING OFFICER GEFTER: Okay. Thank
- 16 you very much. And then you understand that both
- 17 the Applicant and the CEC have heard you say that,
- 18 so --
- 19 (Laughter.)
- 20 HEARING OFFICER GEFTER: -- I'm sure the
- 21 parties will be in touch with you.
- 22 PRESIDING MEMBER LAURIE: Thank you,
- gentlemen, very much.
- 24 HEARING OFFICER GEFTER: Thank you.
- 25 PRESIDING MEMBER LAURIE: Are there any

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other issues, from a scheduling perspective, that
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- 2 the Committee should be aware of?
- 3 MR. GALATI: Commissioner Laurie, you
- 4 had a question about the lease agreement?
- 5 PRESIDING MEMBER LAURIE: Yes.
- 6 MR. GALATI: And we have Rick Murillo on
- 7 the line from the City of Burbank. Maybe he can
- 8 answer, if you can patch him in.
- 9 PRESIDING MEMBER LAURIE: Yes. Thank
- 10 you.
- 11 HEARING OFFICER GEFTER: Mr. Murillo,
- 12 are you on the phone?
- MR. MURILLO: Yes.
- 14 HEARING OFFICER GEFTER: Yes. There was
- 15 a question for you. Have you been listening?
- MR. MURILLO: Off and on.
- 17 (Laughter.)
- 18 HEARING OFFICER GEFTER: Are you paying
- 19 attention?
- 20 MR. MURILLO: Yes. Off and on, I've
- 21 been listening in.
- 22 HEARING OFFICER GEFTER: Can you give us
- an idea of the status of the lease agreement for
- the Magnolia Project?
- MR. MURILLO: It is still being worked

1	on by the project legal committee. I would say we
2	are very much near the end of our review. We have
3	another conference call scheduled for tomorrow,
4	and I'm quite sure that will be the last one. You
5	know, once the legal committee has signed off on
6	it, it would then go to the SCPPA Board and to the
7	Burbank Water and Power Board and the City Council
8	for approval.
9	HEARING OFFICER GEFTER: And what's the
10	timeframe on that?
11	MR. MURILLO: There's no there's no
12	set timeframe. I think once the committee
13	finishes its review, which I'm pretty sure will
14	occur tomorrow, it's just a matter of getting it
15	to the water Burbank, to the water and Power
16	Board and to the City Council. I mean, that could
17	be done within 30 days.
18	PRESIDING MEMBER LAURIE: Are the
19	different agencies going to require one agency or
20	the other to go first, or can they be agendized
21	contemporaneously?
22	MR. MURILLO: At this yeah, at this
23	point they could be agendized contemporaneously.
24	PRESIDING MEMBER LAURIE: Because I
25	would advise that. Commission practice, based

1	upon its own experiences, does not like to
2	entertain Evidentiary Hearings without conclusive
3	evidence of site control, through the form of a
4	lease. And that requires, that will require City
5	Council action.
6	And so 30 days may or may not cut it,
7	depending upon how we schedule it. But I would
8	advise the parties here that I would be extremely
9	hesitant to initiate Evidentiary Hearings without
10	evidence of site control in hand. Okay. And I'm
11	not saying that for you, sir, as much as the
12	parties that are sitting in front of me.
13	Appreciate your comments very much.
14	MR. MURILLO: You're welcome.
15	PRESIDING MEMBER LAURIE: Thank you.
16	Okay. Anything else, gentlemen?
17	MR. GALATI: No. Again, thank you for
18	the time to hear our case.
19	HEARING OFFICER GEFTER: Okay.
20	MR. GALATI: Appreciate it.
21	HEARING OFFICER GEFTER: Okay. The
22	Committee will issue a revised scheduling order
23	shortly, on the issues raised today.

24 PRESIDING MEMBER LAURIE: Now, and I

 $\,$ 25 $\,$ want to make sure that I understand the issues.

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1 FDOC may evidently not be a problem. The lease is
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- 2 a problem. I'm not going to get done with
- 3 Evidentiary Hearings and find out that the city
- 4 has backed out of the deal. I'm not going to do
- 5 that. I don't know what you can use for
- 6 preliminary evidence. It's not a done deal until
- 7 the council votes on it. So that's going to be a
- 8 concern.
- 9 As to the water quality permit, I will
- 10 read very carefully what you have submitted. My
- 11 concern is CEQA compliance. I hear the argument
- 12 that CEQA regs will be met by the imposition of
- 13 limits which would be imposed as a condition,
- 14 those limits which are currently being met by the
- 15 current permit, and there are ramifications
- 16 extending from all that. So if that is the
- 17 correct statement of the question, I will be
- 18 working with Ms. Gefter looking at the legal
- 19 arguments supporting.
- 20 So it may not just be a question of
- 21 policy or practice. I want to make sure as we
- 22 move forward that we are not putting ourselves in
- 23 a vulnerable CEQA position.
- 24 Okay. Anything else to come before the
- 25 Committee today, gentlemen?

1	MR. GALATI: No, thank you.
2	PRESIDING MEMBER LAURIE: Thank you.
3	Staff?
4	MR. REEDE: Thank you, Commissioner
5	Laurie.
6	PRESIDING MEMBER LAURIE: Okay. Ladies
7	and gentlemen on the phone, again, appreciate your
8	time. And the meeting is adjourned. Thank you.
9	(Thereupon, the Scheduling Conference
10	was concluded at 3:20 p.m.)
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CERTIFICATE OF REPORTER

I, PETER PETTY, a Electronic Reporter,
do hereby certify that I am a disinterested person
herein; that I recorded the foregoing California
Energy Commission Committee Scheduling Conference;
that it was thereafter transcribed into
typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said Conference, nor in any way interested in the outcome of said Conference.

IN WITNESS WHEREOF, I have hereunto set my hand this 19th day of March, 2002.

PETER PETTY